

WEST VIRGINIA LEGISLATURE

2026 REGULAR SESSION

Introduced

House Bill 5434

By Delegate Moore

[Introduced; referred
to the Committee on]

1 A BILL to amend and reenact §18-5-13a of the Code of West Virginia, 1931, as amended, relating
 2 to the creation of a moratorium for a period of two years on school closings or consolidation
 3 to allow for school funding formula revisions; and pausing school closings for the purpose
 4 of an optional emergency levy election to be held.

Be it enacted by the Legislature of West Virginia:

ARTICLE 5. COUNTY BOARD OF EDUCATION.

§18-5-13a. School closing or consolidation.

1 (a) In addition to the provisions of §18-5-13 of this code, prior to any final decision of a
 2 county board on any proposal to close or consolidate any school, except in cases in which a
 3 construction bond issue was passed by the voters and which bond issue included the schools to
 4 be closed or consolidated, the county board shall:

5 (1) Prepare and reduce to writing its reasons and supporting data regarding the school
 6 closing or consolidation, and an impact statement on the school closing or consolidation. The
 7 written reasons and impact statement, as applicable, shall:

8 (A) Be available for public inspection in the office of the county school superintendent
 9 during the 30 days preceding the date of the public hearing required by this section;

10 (B) Be delivered in duplicate to the:

11 (i) Principal of a school which is proposed to be closed or consolidated, and of any school
 12 which will receive the students who are relocated as a result of the closure or consolidation; and

13 (ii) The chair, if any, of the local school improvement council representing a school which is
 14 proposed to be closed or consolidated, and any school which will receive the students who are
 15 relocated as a result of the closure or consolidation;

16 (C) Comply with the rule relating to the written statement of reason promulgated pursuant
 17 to subsection (b) of this section; and

18 (D) Comply with the rule relating to the impact statement promulgated pursuant to
 19 subsection (c) of this section;

20 (2) Provide notice for a public hearing. The notice shall be advertised through a Class III
21 legal advertisement, pursuant to the provisions of §59-3-1 *et seq.* of this code for the three weeks
22 prior to the date of the hearing. The notice shall contain the time and place of the hearing and the
23 proposed action of the county board. Additionally, the notice shall contain the statement that the
24 hearing location is subject to change if at the time the meeting is called to order, it is determined
25 that the meeting location is of insufficient size. A copy of the notice shall be posted at any school
26 which is proposed to be closed or consolidated, and at any school which will receive the students
27 who are relocated as a result of the closure or consolidation, in conspicuous working places for all
28 professional and service personnel to observe. The notice shall be posted at least 30 days prior to
29 the date of the hearing;

30 (3) Conduct a public hearing which meets the following criteria:

31 (A) At least a quorum of the county board members and the county superintendent from
32 the county wherein an affected school is located shall attend and be present at the public hearing;

33 (B) Members of the public may be present, submit statements and testimony, and question
34 county school officials at the public hearing;

35 (C) A separate hearing shall be held for each school closed or consolidated;

36 (D) More than one hearing may be held during any one day;

37 (E) The hearing shall be held in a facility of sufficient size to accommodate all those who
38 desire to attend;

39 (F) If, at the time the hearing is called to order, it is determined by the board that insufficient
40 space is available to accommodate all those who desire to attend, the hearing shall be recessed
41 and moved to a new location of sufficient size to accommodate all those who desire to attend. If the
42 meeting location is changed due to insufficient capacity, the county board shall cause the new
43 meeting location to be posted at the original meeting location; and

44 (G) The hearing is subject to the requirements set forth in the rule promulgated in
45 accordance with subsection (d) of this section; and

46 (4) Receive findings and recommendations from any local school improvement council
47 representing an affected school relating to the proposed closure or consolidation prior to or at the
48 public hearing.

49 (b) If a county board is required to prepare an impact statement pursuant to subsection (a)
50 of this section, the board shall give the impact statement substantial weight when making a
51 decision on any proposal to close or consolidate a school.

52 (c) The state board shall promulgate a rule, in accordance with §29A-3B-1 *et seq.* of this
53 code, detailing the type of supporting data a county board shall include as part of its written
54 statement of reason required by this section for school closing or consolidation. The rule shall
55 require at least any data required by the state board to amend a county's comprehensive
56 educational facilities plan.

57 (d) The state board shall promulgate a rule pursuant to §29A-3B-1 *et seq.* of this code
58 detailing information that a county board shall include as part of its impact statement required by
59 this section for school closing or consolidation. The rule shall require at least the impact on the
60 following:

61 (1) The students, which at least shall include the transportation time of the affected
62 students;

63 (2) The financial health of the county, which at least shall include the anticipated cost or
64 savings;

65 (3) The enrollment of schools designated by the county board to receive the students as it
66 relates to the capacity of the school;

67 (4) The school personnel employed by the county board, which at least shall include the
68 anticipated increase or decrease in the number employed, and if a decrease in school employees
69 is anticipated, the number of school employees that are anticipated to be decreased through
70 attrition and the number anticipated to be decreased through a reduction in force; and

71 (5) The community.

72 (e)The state board shall promulgate a rule, in accordance with §29A-3B-1 *et seq.* of this
73 code, that establishes the procedure to be followed by county boards when conducting a public
74 hearing on the issues of school consolidation and closing.

75 (1) The rule shall provide standards for at least the following:

76 (A) The appropriate forum and venue for public hearings to be held;

77 (B) A process for affording interested parties the opportunity for their perspectives to be
78 expressed;

79 (C) Establishing, where necessary, reasonable restrictions on the amount of time allowed
80 each individual desiring to speak so that all parties wishing to speak at the hearing are given an
81 equal amount of time; and

82 (D) Scheduling and organizing public hearings when more than one school within a county
83 is proposed for consolidation or closure.

84 (2) It is the purpose of this subsection to provide for uniformity among the counties in the
85 procedures followed when scheduling, organizing, and conducting public hearings on the issues
86 of school consolidation and closure.

87 (f) The state board shall promulgate the rules required by this section by June 1, 2023.

88 (g) Any project currently in progress, or approved by the county board on the effective date
89 of this section, shall not be subject to the 2023 amended provision of this legislation.

90 (h) Any planned school closings or consolidations set forth in this section shall be paused
91 to allow for appropriate school funding formula revisions by the Legislature to take effect:
92 Provided, That such revisions are passed by the Legislature, and such changes are deemed
93 significant enough to change the outcome of the closure and/or consolidation - otherwise, planned
94 school closings or consolidations shall continue as scheduled.

95 (i) All minimum expenses associated with planned school closings and consolidations shall
96 be supplemented by the state until such time as the revisions take effect by the Legislature.

97 (j) The monetary amount of minimum expenses provided by the state shall be equal to the

98 amount of estimated savings for a school closure or consolidation.

99 (k) If a school is in the process of being closed, but the closure process has not yet been
100 completed, such a closure shall be paused to permit a county board of education to vote whether
101 to hold an emergency levy election, or to allow for appropriate school funding formula revisions by
102 the Legislature to take effect: *Provided*, That such revisions are passed by the Legislature.

103 (1) If a county board of education votes to move forward with an emergency levy election,
104 such a levy election shall be held in the form of a special election.

105 (2) This subsection shall not apply to schools who have already been closed.

106 (l) The state board shall promulgate the rules required by subsection (h) through
107 subsection _____ (l) _____ by _____ June _____ 1, _____ 2026.

NOTE: The purpose of this bill is to pause school closures to allow for revisions to the school aid funding formula. The bill also creates a moratorium on school closings and consolidations to allow for an optional emergency levy election to be held.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.